

ILLINOIS POLLUTION CONTROL BOARD  
March 19, 2015

CLINTON LANDFILL, INC. ,	)	
	)	
Petitioner,	)	
	)	
v.	)	PCB 15-166
	)	(Permit Appeal - Land)
ILLINOIS ENVIRONMENTAL	)	
PROTECTION AGENCY,	)	
	)	
Respondent.	)	

ORDER OF THE BOARD (by D. Glosser):

On March 6, 2015, Clinton Landfill Inc. (Clinton Landfill) timely filed a petition asking the Board to review a February 27, 2015 determination of the Illinois Environmental Protection Agency (Agency). *See* 415 ILCS 5/40(a)(1) (2012); 35 Ill. Adm. Code 101.300(b), 105.206. The determination concerns Clinton Landfill's landfill No. 3 (the landfill) located in Clinton, DeWitt County. For the reasons below, the Board accepts the petition for review.

Under the Environmental Protection Act (415 ILCS 5 (2012)), the Agency is the permitting authority, responsible for administering Illinois' regulatory programs to protect the environment. If the Agency denies a permit or grants one with conditions, the permit applicant may appeal the Agency's decision to the Board. *See* 415 ILCS 5/4, 5, 40(a)(1) (2012); 35 Ill. Adm. Code 105.Subpart D. In this case, the Agency issued permit Modification No. 51 to the landfill. In Modification No. 51, the Agency approved the use of auto shredder residue as an alternate daily cover at Clinton Landfill No. 3 and Clinton Landfill does not seek review of that portion of Modification 51. However, Modification No. 51 also contains the same language as Modification No. 47, which is on appeal in Clinton Landfill Inc. v. IEPA, PCB 15-60.<sup>1</sup> Clinton Landfill appeals Modification No. 51 on the grounds that the modification is arbitrary, capricious, unreasonable, unlawful, and beyond the regulatory authority of the Agency. Clinton Landfill's petition meets the content requirements of 35 Ill. Adm. Code 105.210.

The Board accepts the petition for hearing. Clinton Landfill has the burden of proof. 415 ILCS 5/40(a) (1) (2012); *see also* 35 Ill. Adm. Code 105.112(a). Hearings will be based exclusively on the record before the Agency at the time the Agency issued its permit decision. *See* 35 Ill. Adm. Code 105.214(a). Accordingly, though the Board hearing affords a permit applicant the opportunity to challenge the Agency's reasons for denying or conditionally granting the permit, information developed after the Agency's decision typically is not admitted at hearing or considered by the Board. *See* Alton Packaging Corp. v. PCB, 162 Ill. App. 3d 731, 738, 516 N.E.2d 275, 280 (5th Dist. 1987); Community Landfill Co. & City of Morris v. IEPA,

---

<sup>1</sup> This appeal also relates to Clinton Landfill Inc. v. IEPA, PCB 15-76, 15-111 and 15-113, which are all consolidated with PCB 15-60. Clinton Landfill states that it will file a motion to consolidate this appeal with those cases.

PCB 01-170 (Dec. 6, 2001), *aff'd sub nom. Community Landfill Co. & City of Morris v. PCB & IEPA*, 331 Ill. App. 3d 1056, 772 N.E.2d 231 (3rd Dist. 2002).

Hearings will be scheduled and completed in a timely manner, consistent with the decision deadline (*see* 415 ILCS 5/40(a)(2) (2012)), which only Clinton Landfill may extend by waiver (*see* 35 Ill. Adm. Code 101.308). If the Board fails to take final action by the decision deadline, Clinton Landfill “may deem the permit issued.” 415 ILCS 5/40(a)(2) (2012). The decision deadline is July 6, 2015, which is the first business day following the 120th day after the Board received the petition. *See* 35 Ill. Adm. Code 105.114. The Board meeting immediately before the decision deadline is scheduled for June 18, 2015.

Unless the Board or the hearing officer orders otherwise, the Agency must file the entire record of its determination by April 6, 2015, which is the first business day following the 30th day after the Board received Clinton Landfill’s petition. *See* 35 Ill. Adm. Code 105.212(a). If the Agency wishes to seek additional time to file the record, it must file a request for extension before the date on which the record is due to be filed. *See* 35 Ill. Adm. Code 105.116. The record must comply with the content requirements of 35 Ill. Adm. Code 105.212(b).

IT IS SO ORDERED.

Board Member G.M. Keenan voted present.

I, John T. Therriault, Clerk of the Illinois Pollution Control Board, certify that the Board adopted the above order on March 19, 2015, by a vote of 4-0.



---

John T. Therriault, Clerk  
Illinois Pollution Control Board